#### CONTINUED EVIDENTIARY HEARING

BEFORE THE

# CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

In the Matter of:	)
	)
Modification of Certification	) Docket No
Starwood-Midway Energy Project	) 06-AFC-10
	)

CALIFORNIA ENERGY COMMISSION

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

MONDAY, NOVEMBER 19, 2007 1:03 P.M.

Reported by: Peter Petty Contract No. 170-07-001

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

ii

COMMITTEE MEMBERS PRESENT

Jeffrey D. Byron, Presiding Member

John L. Geesman, Associate Member

HEARING OFFICER AND ADVISORS

Garret Shean, Hearing Officer

Laurie ten Hope, Advisor

STAFF AND CONSULTANTS PRESENT

Jared Babula, Staff Counsel

Che McFarlin, Project Manager

James Adams

Shahab Khoshmashrab

Steve Baker

Richard Anderson

Keith Golden

PUBLIC ADVISER

Nick Bartsch

APPLICANT

Allan J. Thompson, Attorney

Richard H. Weiss, Project Manager Starwood Power-Midway, LLC Starwood Energy Group

J.J. Fair, General Manager Ron Watkins CalPeak Power Starwood Energy Group

### APPLICANT

Angela Leiba URS Corporation

ALSO PRESENT

Russ Freeman (via teleconference) Westlands Water District

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iv

# INDEX

	Pa	age
Proceedings		1
Introductions	1	L,2
Opening Remarks		1
Presiding Member Byron		1
Hearing Officer Shean		1
Background and Overview		2
Preliminary/Housekeeping Matters		3
Applicant witness R. Weiss Direct Examination by Mr. Thompson Examination by Hearing Officer Direct Examination by Mr. Thompson-resume Rebuttal by Mr. Thompson	∍d	4 4 5 10 65
Evidentiary Hearing Topics		12
Document Identification		12
Water Resources		13
Applicant witness A. Leiba Direct Examination by Mr. Thompson Exhibits Received Examination by Hearing Officer Cross-Examination by Mr. Babula Examination by Committee	15, 15,	13 13 16 19 16 18
CEC Staff witnesses S.Baker, R. Anderson Exhibits Direct Examination by Mr. Babula Exhibit Examination by Hearing Officer Redirect Examination by Mr. Babula Recross-Examination by Mr. Thompson Further Recross-Examination by Mr. Thor	46,	26 26 37 65 73 57 62

# INDEX

	Page
Evidentiary Hearing Topics - continued	
Water Resources - continued	
Rebuttal	65
Applicant witness R. Weiss Direct Examination by Mr. Thompson Redirect Examination by Mr. Thompson	65 65 76
Applicant witness R. Watkins Direct Examination by Mr. Thompson Examination by Hearing Officer Cross-Examination by Mr. Babula	66 66 69
Traffic and Transportation	79
CEC Staff witness J. Adams Direct Examination by Mr. Babula	79 79
Noise and Vibration	82
CEC Staff witness S.Khoshmashrab Direct Examination by Mr. Babula CEC Staff witness S. Baker	82 83 83
Air Quality	86
CEC Staff witness K. Golden Direct Examination by Mr. Babula Examination by Hearing Officer	86 86 87
Summary Discussion	89
Westlands Water District, R. Freeman	92
Adjournment	93
Reporter's Certificate	94

1	PROCEEDINGS
2	1:03 p.m.
3	PRESIDING MEMBER BYRON: Good afternoon
4	and welcome to an evidentiary hearing of the
5	Starwood-Midway Energy project. I'm Commissioner
6	Byron, the Presiding Member on this project. And
7	with me is Commissioner Geesman and my Advisor,
8	Laurie ten Hope. I'll turn this over to our
9	Hearing Officer Garret Shean.
10	HEARING OFFICER SHEAN: Thank you,
11	Commissioner. This is the continued evidentiary
12	hearing from October 30th in the Starwood-Midway
13	Energy project AFC. According to the notice that
14	we had put out, we will be hearing water resource
15	items which are a contested issue between the
16	parties.
17	There are a couple of preliminary and
18	housekeeping matters, but first we'd like to get
19	the introductions of the parties, and we'll begin
20	that with the applicant.
21	MR. THOMPSON: Thank you very much. My
22	name's Allan Thompson, counsel to Starwood in this
23	proceeding. To my right is Mr. Richard Weiss, who
24	is Project Director. Directly to my rear, Ron
25	Watkins on the left, who is with CalPeak and works

1 with Starwood; Angela Leiba, who is with URS, and

- is the environmental project lead; and J.J. Fair,
- 3 on the right-hand side, who is also with CalPeak.
- 4 And I think he's Chief Engineer for the project.
- 5 HEARING OFFICER SHEAN: All right.
- 6 Commission Staff.
- 7 MR. BABULA: I'm Jared Babula, Staff
- 8 Counsel. Sitting next to me is Che McFarlin, the
- 9 Project Manager for this project.
- 10 HEARING OFFICER SHEAN: I might just
- 11 note we have a representative here from the
- 12 Commission's Public Adviser's Office, Mr. Nick
- 13 Bartsch. If there are members of the public here
- 14 who wish to participate in the hearing today,
- 15 please contact him. All I see are familiar faces,
- 16 so unless someone else comes in later Nick will
- 17 take care of that person.
- 18 Is there anybody on the phone at this
- 19 time? Let me indicate we hear no one on the
- 20 phone. But my understanding is it has been set
- 21 up. We have -- at least it appears to have been
- 22 set up.
- 23 All right. In addition to the water
- 24 resources item, it occurred to me in this interim
- 25 period that there were a couple of matters that

1 needed to be taken care of as a housekeeping

- 2 matter.
- 3 The first had to do with the contract
- 4 between the applicant and the owner of the
- 5 fiveplex with regard to the relocation of tenants,
- 6 since we have several conditions that are reliant
- 7 upon that. And I wonder if the applicant has
- 8 brought that today and can provide it.
- 9 MR. THOMPSON: We do have a copy with a
- 10 cover that indicates that it's a confidential
- 11 document. I think it was docketed last November
- 12 6th as a confidential document. We have a copy
- here today, and Mr. Weiss will swear to that if
- 14 you want it as an exhibit.
- 15 HEARING OFFICER SHEAN: That is November
- 16 2006?
- MR. THOMPSON: Yes.
- 18 HEARING OFFICER SHEAN: All right.
- 19 Well, if it's confidential I don't think we want
- 20 to put that on the public record. But if you can
- just summarize, perhaps, what we understand to be
- the relevant provisions -- or let me say, it
- 23 appears, based upon the testimony that we
- 24 currently have and conditions that we have, that
- 25 the applicant and the owner of the building have

1 entered into a contract whereby the applicant will

- 2 pay for the relocation of the current tenants in
- 3 the building, at least for the period of
- 4 construction of the facility.
- 5 So let's just start it from appear to be
- 6 their grading or site mobilization until the
- 7 commercial operation of the facility. And that it
- 8 will be at some distance from the facility, but I
- 9 guess is as nearby as is convenient or sought by
- 10 the tenants?
- 11 MR. THOMPSON: Yes. I would actually
- 12 like Mr. Weiss to respond to that. And I don't
- 13 know if you want to put him under oath.
- 14 HEARING OFFICER SHEAN: Yes, please.
- Have you been previously sworn?
- MR. WEISS: No, sir.
- 17 HEARING OFFICER SHEAN: Okay.
- Whereupon,
- 19 RICHARD WEISS
- 20 was called as a witness herein, and after first
- 21 having been duly sworn, was examined and testified
- 22 as follows:
- 23 DIRECT EXAMINATION
- 24 BY MR. THOMPSON:
- Q Mr. Weiss, for the record, would you

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1 please indicate your name and your position with

A My name is Richard Weiss and I'm the
Project Manager on behalf of Starwood for the

regard to the Starwood project?

5 Midway project.

With respect to your questions about the existing lease, or actually it's an option to lease, the fiveplex unit that's immediately adjacent to our site, we have that option. And when we exercise that option the owner of the property and the owner will move the existing tenants to existing housing elsewhere in the area.

And that's the agreement we have. And we will pay him rent for the existing fiveplex.

And we have the right to use the fiveplex for things other than residential purposes.

HEARING OFFICER SHEAN: Are there any incentives granted to the tenants for being relocated?

MR. WEISS: No. There's not an incentive to them. They are current employees — the owner of the property owns this fiveplex and they are employees of his. And, you know, he likes them nearby because it's convenient to work on the property. And he'll relocate them to

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1 existing housing in the area.
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- 2 HEARING OFFICER SHEAN: Is there a
  3 provision in the agreement that would allow
  4 tenants or other occupants to return to that
  5 building at a certain time that your lease option
  6 would essentially expire at a certain point?
- 7 MR. WEISS: Our lease coincides with the 8 length to the PA. So, --
- 9 HEARING OFFICER SHEAN: All right, the 10 power purchase agreement with PG&E.
- MR. WEISS: Power purchase agreement.
- We do have the ability to get out of the lease if,
- in fact, we show that -- noise is the issue. And
- 14 if, in fact, we can show that the noise is not a
- problem for the fiveplex then we can, you know,
- 16 exit the lease and turn it back to the landowner.
- 17 HEARING OFFICER SHEAN: All right.
- 18 That's sufficient. Do you have any questions from
- 19 the staff? Any questions on this issue?
- 20 MR. BABULA: That's it for -- we're not
- 21 clear it's confidential. Was there a
- 22 confidentiality was issued for that or was it just
- 23 confidential because the --
- MR. McFARLIN: My understanding is when
- 25 it was originally submitted it was submitted under

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1 a confidential header. And that was my
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- 2 recollection.
- 3 MR. THOMPSON: That's my understanding,
- 4 as well.
- 5 MR. McFARLIN: I don't believe it was
- 6 granted confidentiality, however, but I could be
- 7 mistaken on that.
- 8 MR. THOMPSON: I just looked at the
- 9 dockets and it said a confidential filing.
- MR. McFARLIN: Yeah, they're all
- 11 docketed as such, but you, of course, would have
- 12 received a letter back from the Commission --
- 13 you'd have received a letter back whether or not
- it was granted confidentiality. But, of course,
- that wasn't my responsibility so I can't speak
- 16 directly to that. But I don't know if that's
- 17 pertinent to this proceeding, either.
- 18 HEARING OFFICER SHEAN: Well, this
- 19 testimony is sufficient for our purposes. So if
- 20 it either has been designated confidential, we do
- 21 not need that changed. Based upon the information
- we've had, it doesn't seem to have resulted in a
- loss of any confidential status. So, for our
- 24 purposes, that's fine.
- 25 And I had another item, but it seems we

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1 have several members of staff who are here that
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- 2 have supplied revised conditions. So what I'd
- 3 like you to do, Mr. Thompson, is indicate the
- 4 modified condition language that you don't have
- 5 any problem with. So that is the staff, who are
- 6 present here, wish to leave, they may.
- 7 MR. BABULA: We would like to just have
- 8 them testify to get it into the record so that
- 9 it's clear what the change was. It might be
- short, but I was kind of hoping that to call each
- one of these sections quickly. Have staff come up
- and just indicate what the change was, how it's
- 13 different. So that somebody, in the future,
- looking at the record, can see what happened
- 15 between the FSA and the final document.
- MR. THOMPSON: Mr. Shean, as for
- 17 applicant, we don't have any issues and no cross-
- 18 examination and no question for the noise and
- 19 vibration, air quality and waste management
- 20 conditions of certification.
- 21 HEARING OFFICER SHEAN: I'm sorry,
- 22 noise, air quality --
- MR. THOMPSON: And waste management.
- 24 HEARING OFFICER SHEAN: -- waste.
- MR. THOMPSON: And we'd stipulate to

1	their	
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- 2 HEARING OFFICER SHEAN: And apparently
- 3 they've just made some comments on your traffic
- 4 and transportation conditions. Have you had an
- 5 opportunity to look at those?
- 6 MR. McFARLIN: I've got those now. I
- 7 can --
- 8 HEARING OFFICER SHEAN: All right, why
- 9 don't you give them to them so they can at least
- 10 look at it.
- MR. McFARLIN: Okay.
- 12 HEARING OFFICER SHEAN: I just got it
- because I opened up the emails today.
- 14 (Pause.)
- 15 HEARING OFFICER SHEAN: All right,
- 16 rather than deal with that, if you want to present
- them as witnesses I think what we have to do is
- 18 move through what we have to do, and then either
- 19 come back to that simply because we want to afford
- 20 the parties an opportunity on the matters that
- we're scheduled here for today.
- 22 And the other option is for you to just
- 23 describe for each subject what you think the
- 24 changes are, because the Committee and the
- 25 Commission do not regard conditions as an

1 evidentiary matter. It's not a matter that is

- 2 factual for the Commission. They are entirely
- 3 within the discretion of the Commission and the
- 4 Committee to formulate the Commission's
- 5 certification, so that they are not evidentiary in
- 6 nature and do not -- in that sense the witness
- 7 from the staff would not be stating a fact that is
- 8 necessary for the Commission to make a decision.
- 9 And to a large extent the reason for the
- 10 changes that you've made are evident from the face
- of the changes. So, anyway, we'll hold that, and
- we'll keep moving forward.
- 13 With respect to another item related to
- 14 water and water resources was the matter of the
- 15 construction water. I looked through both the FSA
- and the AFC with regard to the source and amounts
- 17 of construction water to be used and could not
- 18 find that.
- 19 And I asked the parties to provide some
- 20 information on that. And do you have that?
- 21 MR. THOMPSON: We do. If I could ask
- Mr. Weiss to respond to that.
- 23 DIRECT EXAMINATION Resumed
- 24 BY MR. THOMPSON:
- Q Mr. Weiss, would you answer the question

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of the amount of the construction water that you

- 2 would anticipate, and where that would come from?
- 3 And also if you could address where the potable
- 4 water will come from for the construction.
- 5 A Yes. The potable water will be bottled
- 6 water delivered -- potable water will be bottled
- 7 water delivered to the site for the construction
- 8 employees.
- 9 For dust control we don't have a
- 10 specific source of that water. We could use
- 11 CalPeak's water; we could hire the local
- 12 landowner, Barry Baker, to supply water. Or the
- 13 EPC contractor may, in fact, have their own supply
- of local water to keep the dust down.
- There are basically two periods when we
- would be spraying water to keep the dust down.
- 17 One would be during civil works, prior to
- 18 installation of foundations. That period is about
- 19 eight weeks in length. And during that period
- 20 we'd expect to use about 4000 gallons a day for a
- total amount of water of about 160,000 gallons.
- 22 Also during the mechanical and
- electrical and erection phase there's some soil
- 24 disturbance to put pipes in the ground, to run
- 25 wires. That's a little longer period, more like

1 24 weeks. But we would use less water during that

- 2 period because there's less soil disturbed. And
- 3 we would expect to use about 140,000 gallons of
- 4 water during that period.
- 5 Total consumption for water for dust
- 6 control is about 300,000 gallons during the
- 7 construction period.
- 8 HEARING OFFICER SHEAN: All right.
- 9 Thank you. Do you have any questions of the
- 10 witness on that?
- MR. BABULA: No questions.
- 12 HEARING OFFICER SHEAN: All right.
- 13 Thank you very much.
- 14 All right, now we're going to move to
- the meat of the hearing which is the water
- 16 resource section, and go first with the applicant,
- since it bears the burden of proof.
- 18 And I think at this point what we'd have
- 19 you do is identify the documents that you wish to
- 20 introduce into the record.
- 21 MR. THOMPSON: Thank you very much.
- 22 Basically we have two documents. One is a
- 23 document entitled, alternative water supply
- 24 analysis, dated October 18, 2007. The witness for
- 25 that will be Ms. Angela Leiba of URS.

1	I	don't	know	if	you	want	me	to	have	her
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- 2 sworn and testify to that right now.
- 3 HEARING OFFICER SHEAN: Not yet. We're
- 4 just going through an identification of documents.
- 5 MR. THOMPSON: The second document, and
- final document, I believe, is a letter dated
- November 9, 2007, that has three attachments to
- 8 it.
- 9 One is a hazardous material information
- 10 for the alternative water supply pipeline
- 11 alignment. The second are our proposed
- 12 transportation conditions of certification. And
- 13 the third is a letter from Mr. Barry Baker
- 14 regarding PAO investments and option agreements.
- 15 HEARING OFFICER SHEAN: All right. At
- this point why don't we have you bring your
- 17 witness up and have her sworn in. She can
- 18 indicate her authorship of one of the documents.
- 19 And we'll go from there.
- Whereupon,
- 21 ANGELA LEIBA
- 22 was called as a witness herein, and after first
- 23 having been duly sworn, was examined and testified
- 24 as follows:
- THE REPORTER: Please state and spell

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- 1 your full name for the record.
- THE WITNESS: My name is Angela Leiba.
- 3 I'm with URS Corporation, and I am the
- 4 environmental consultant hired by Starwood.
- 5 DIRECT EXAMINATION
- 6 BY MR. THOMPSON:
- 7 Q Ms. Leiba, would you please briefly,
- 8 very briefly, describe the filing dated October
- 9 18th that you are sponsoring today.
- 10 A Yes. We submitted additional
- 11 information that we had identified in the original
- 12 AFC. We added additional information to talk
- 13 about the pipeline that would be generated, the
- 14 approximately two-mile pipeline, that would come
- from that pond to our site.
- So we additionally added in cultural
- 17 resource, biological information and other AFC-
- 18 related-type information to that regard.
- 19 Q And is it your conclusion that there are
- 20 no significant environmental impacts that would
- 21 result from construction and operation of this
- 22 pipeline?
- 23 A That is correct.
- 24 MR. THOMPSON: Ms. Leiba is tendered for
- 25 cross-examination.

1	HEARING OFFICER SHEAN: Let's do one
2	other thing here. I'm not certain, but I want to
3	make certain so that we've tied this up, whether
4	the last time we were together we left out the
5	portion of your AFC that dealt with water
6	resources. And I think that may be the case.
7	So, at this point let's go through and
8	ask with respect to the AFC section on water
9	resources and the testimony just offered now, is
10	there objection to its admission into the record?
11	MR. BABULA: No objection.
12	HEARING OFFICER SHEAN: Let's just cover
13	your other two items. Let me get to them. I
14	guess since we're in a contested proceedings here
15	it's probably just appropriate to indicate that
16	we're going to take a little closer look at the
17	evidentiary foundations for some of these
18	documents.
19	Now, your Baker letter. Obviously Mr.
20	Baker's not here, so the document apparently is
21	being offered for the truth of the matters that
22	are stated in the letter, but since there is
23	otherwise underlying supporting testimony now in

the record, it would be otherwise admissible.

So, is there objection to the admission

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of the packet that includes the Baker letter and

- 2 the hazardous materials information and the
- 3 offered conditions?
- 4 MR. BABULA: There's no objection on the
- 5 Baker letter for purposes that they have an
- 6 agreement for the water.
- 7 HEARING OFFICER SHEAN: All right.
- 8 Then, they're admitted.
- 9 Do you have any questions of the witness
- with respect to her testimony?
- 11 MR. BABULA: I do have two questions.
- 12 CROSS-EXAMINATION
- 13 BY MR. BABULA:
- 14 Q One being when you did the analysis of
- the soils where the pipeline's going to run
- through, was there analysis done, first of all?
- 17 And were there any findings of toxics, pesticides,
- 18 so forth?
- 19 A No. As we filed in our additional
- 20 information for hazardous materials, we had done
- 21 an original phase one, actually Kleinfelder had
- done the original phase one, which opted out to
- 23 cover the entire cultural resource area
- 24 surrounding the site.
- 25 And we concluded that the pipeline would

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1 also stretch through that existing agricultural-
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- 2 type soil information, so we included that in our
- 3 submittal to show that in lieu of what had already
- 4 been found in that area, that that would likely be
- found along the pipeline route, as well.
- 6 Q Okay. And my other question deals with
- 7 whether or not you're aware of Westlands Water
- 8 District, if they're going to be supporting or
- 9 opposing the sale of the water from the backwash
- 10 pond to --
- 11 MR. THOMPSON: I think Mr. Weiss could
- 12 address that, if that's appropriate --
- 13 MR. WEISS: -- not relevant to what
- 14 we've submitted here. That's not part of this --
- 15 MR. BABULA: The letter, I mean the
- letter deals with selling water. And so it's --
- 17 MR. THOMPSON: Okay, I would ask that
- 18 Mr. Weiss answer that.
- 19 MR. WEISS: With respect to Westlands
- 20 we'd expect that -- well, actually I was going to
- 21 say we'd expect an agreement, but I can't say that
- 22 because currently Westlands is saying they have no
- opinion on whether they have any right to this
- 24 water.
- 25 Mr. Baker already has rights to the

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water and has acquired the water. And whether
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- Westlands has any right to it, they're uncertain.
- 3 And so in my conversations with them this morning
- 4 they've said they have no opinion.
- 5 So, the could have said, you know, we
- 6 think it's our water and it's under our purview.
- Or they could have said, you know, no, we don't
- 8 have any rights to this water and therefore it's
- 9 totally out of our control.
- They've elected to take the middle
- 11 ground at this point in time and say we don't have
- 12 an opinion. So, that's the status of it. I don't
- 13 have an answer as to whether they actually have
- 14 control or have rights or have an approval. They
- may have none. We don't know that.
- 16 Our opinion, and our legal counsel have
- 17 told us they don't think that Westlands has any
- 18 rights. But we don't have that confirmed by
- Westlands.
- 20 MR. BABULA: Fair enough. No further
- 21 questions.
- 22 ASSOCIATE MEMBER GEESMAN: I guess I
- 23 have a question on that last remark. You
- 24 characterized Westlands as saying that they had no
- opinion at this point in time. So, does that

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1 suggest that either they're going to look at it
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- 2 further and perhaps provide some more definitive
- 3 comment? Or they just don't envision ever having
- 4 an opinion on this subject?
- 5 MR. WEISS: Yeah, I can't answer that.
- I don't know whether they will ever come to an
- 7 opinion or not. The comment I got was that at
- 8 this time we don't have an opinion on it.
- 9 HEARING OFFICER SHEAN: I have a
- 10 question with respect to the project changes that
- 11 would result from the use of Baker water. I
- 12 understand from your discussion here that one
- 13 result of the use of the Baker water would be that
- 14 instead of using a lined evaporation pond based
- 15 upon the TDS levels of the water, that the project
- now could use an unlined evaporation pond, which
- 17 would allow the water both to percolate into the
- ground, as well as to evaporate into the
- 19 atmosphere, is that correct?
- MR. WEISS: That's -- yes.
- 21 HEARING OFFICER SHEAN: Okay.
- MR. WEISS: To clarify that response,
- 23 I'm sorry, the local regional water board has
- given us that indication. But we haven't
- 25 confirmed that with them.

They want us to take a sample of a very
shallow aquifer, which is only a couple hundred
feet down, or a hundred feet down, and determine
what the water constituents are at that point.

And we expect that to be greater than the aquifer that CalPeak uses, which is like 3400 TDS. And so we expect it to be greater than that. And then they want to, the regional water board, wants to look at that to make sure that the RO discharge that we would have, which would be on the order of 1100, 1200 TDS, is less than what's in that aquifer. And under that criteria they would allow us not to put in a lined pond.

So we expect that as the answer, but we haven't gone through the steps. We're currently waiting for a driller to show up to drill the well so we can determine what the shallow aquifer TDS water constituents are.

HEARING OFFICER SHEAN: Now, if, for any reason, this Baker water either is not available to you at the beginning of the project, or sometime during the life of the project is no longer available, is there anything about the design that you currently plan that would prohibit, for example, a retrofit that would allow

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the use of the CalPeak water?
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- 2 MR. WEISS: No, --
- 3 HEARING OFFICER SHEAN: A retrofit of
- 4 the evaporation pond.
- 5 MR. WEISS: Right. If, for some reason,
- 6 the Baker water wasn't available and we needed to
- flip over to CalPeak, for example, if we didn't
- 8 have a lined pond we'd obviously put a liner in
- 9 the pond.
- 10 The pond will be there. It's just a
- 11 question of whether it's going to be lined or not.
- 12 And so we would, at that point, have to line the
- 13 pond, and we'd have to install some monitoring
- 14 wells. Those would be the steps we'd have to
- 15 take.
- 16 HEARING OFFICER SHEAN: Is there a
- 17 difference in the reverse osmosis and
- 18 demineralizing facilities for either Baker or
- 19 CalPeak water?
- MR. WEISS: No, no.
- 21 HEARING OFFICER SHEAN: I have nothing
- 22 further. Do you have redirect?
- 23 MR. THOMPSON: No, we don't, thank you.
- 24 HEARING OFFICER SHEAN: All right, thank
- you. All right, with that we'll go to the

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1 Commission Staff.
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- 2 (Pause.)
- 3 HEARING OFFICER SHEAN: All right. I'll
- 4 ask you to sort of go through the same exercise of
- 5 indicating what it is you want to introduce into
- 6 the record here today.
- 7 MR. BABULA: Okay. First I would like
- 8 to comment, address Commissioner Geesman's
- 9 question about what Westlands may or may not
- 10 determine what their policy is going to be.
- 11 My understanding was Westlands is
- 12 actually meeting today in a meeting to -- and one
- of the topics of that meeting is to come up with
- an opinion about their view on the use of the
- 15 backwash water for this power plant. So that
- 16 question may be answered sooner than later.
- 17 As for the documents to admit here, I
- 18 would like to have two --
- 19 HEARING OFFICER SHEAN: Before you
- 20 continue on that theme, is it that they're going
- 21 to meet and discuss this and inform the Commission
- of this? I assume, since your testimony is
- 23 obviously include contact with the Westlands Water
- 24 District, that you are in continuing contact with
- them. Do you know what they're going to do? Are

1 they going to provide the Committee a letter, or

- 2 the staff, or what's coming?
- MR. BABULA: Well, as of now, I was
- 4 originally, as I had indicated in the email, that
- 5 we were going to have a Westlands representative
- 6 speak on the conservation program. It's very
- 7 narrow, just the conservation program that we are
- 8 promoting. But they were not able to provide
- 9 anyone for that.
- 10 As for a letter, I was indicated a
- 11 letter would be provided to the Commission once
- 12 they've gone through their process there. So I
- would anticipate that a letter would be
- 14 forthcoming. And it's possible someone could call
- in today. They do have the information, so I
- don't have specific knowledge of whether or not
- 17 someone from Westlands will call in. And I know
- they're not going to be calling in regarding
- anything that I was going to have them testify
- 20 about. So that's all I know right now.
- 21 HEARING OFFICER SHEAN: Has the staff
- 22 provided Westlands any of the documentation of the
- 23 proceeding, either the AFC or any of your
- testimony?
- MR. BABULA: They were provided with the

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1 testimony that we're going to be -- the
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- 2 supplemental testimony that was submitted
- 3 regarding the use of the backwash water. They
- 4 were given that as part of the process to testify
- 5 about the program.
- I don't know if they have had a copy of
- 7 the AFC or the FSA.
- 8 HEARING OFFICER SHEAN: All right. Why
- 9 don't you go ahead then and --
- MR. BABULA: Okay.
- 11 HEARING OFFICER SHEAN: -- indicate your
- 12 items.
- MR. BABULA: All right. Well, before
- 14 introducing the witnesses regarding water, I just
- 15 want to give the Committee sort of a roadmap, an
- overview, just to keep in mind while the staff
- 17 will be testifying on the more technical aspects.
- 18 This really has to do with what is state
- 19 water policy. Because as you'll notice in the
- 20 applicant's brief, our statements, there's a lot
- 21 of discussion about resolution 7558. And it's
- important to remember that this is not a rule, a
- law or a statute. It's a compass to provide
- 24 guidance for the management of the scarce water
- 25 resources in California.

And as with all policies and guidelines,

To 558 is not a substitute for common sense, case-

3 specific analysis or creative problem solving.

In this case we're going to have staff -- we'll be presenting evidence about inlet fogging, that inlet fogging is cooling under the laws of physics and under State Water Policy 7558. The water issue in this case, the backwash water, it's important to remember this is high-quality water originating from the San Joaquin Delta, which can be used for agricultural irrigation. Bear in mind that in this case there's no such thing as wastewater, only water that is wasted.

Finally, although the lower quality water is available, staff is not opposed to the use of this backwash water for the Starwood project, in conjunction with an appropriate conservation program. This will insure that high-quality water is conserved for future use, while allowing the Starwood project to use a cleaner source of water, which saves the project money.

So first I would like to introduce our power plant cooling panel, which will be made up of Steve Baker and Richard Anderson. And their testimony has been already filed, and I'd like to

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1 enter that into the record at this time.
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- 2 And we do have, as part of Mr. Baker's
- 3 testimony, there's going to be a short PowerPoint
- 4 presentation. And we have copies of that here.
- 5 We can pass that out now, if you'd like.
- 6 HEARING OFFICER SHEAN: Yes.
- 7 MR. BABULA: Okay.
- 8 HEARING OFFICER SHEAN: All right, so
- 9 this is going to be the supplemental testimony of
- 10 Steve Baker and Dick Anderson, is that correct?
- 11 MR. BABULA: Correct. And we'll need to
- 12 have the witnesses sworn in.
- 13 HEARING OFFICER SHEAN: All right.
- Whereupon,
- 15 STEVE BAKER and RICHARD ANDERSON
- were called as witnesses herein, and after first
- 17 having been duly sworn, were examined and
- 18 testified as follows:
- 19 HEARING OFFICER SHEAN: Before you
- 20 proceed, let's just make it clear what it is that
- 21 testimony includes. You've indicated, actually
- 22 within the testimony, itself, that exhibit A is
- 23 the resolution, the State Water Board resolution
- 24 7558, correct?
- MR. BABULA: Correct.

Т	HEARING OFFICER SHEAN. All right. And
2	you've also appended, even though you haven't
3	identified it as an exhibit, B, a letter from
4	Arthur Baggett dated May 23, 2002.
5	MR. BABULA: That's correct.
6	HEARING OFFICER SHEAN: All right. And
7	is it your proposal to include well, first of
8	all, we can take notice of the state policy,
9	that's not a problem.
10	Is it your intention to seek to
11	introduce this letter into evidence?
12	MR. BABULA: As an attachment to the
13	testimony, yes.
14	HEARING OFFICER SHEAN: Okay. And
15	what's the evidentiary purpose of the letter?
16	MR. BABULA: The evidentiary purpose of
17	the letter is to just demonstrate the evolution of
18	a policy; that a policy isn't a specific threshold
19	limit, 2 parts per million, so forth. It's not a
20	specific thing, it's a policy that shifts and
21	changes along with technology, along with the
22	current state of the facts.
23	So the letter, itself, isn't evidence

that something is or isn't cooling water, as the

technical staff will testify to. It's just a

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demonstration that policy isn't locked and rigid.
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- 2 And that's the purpose of the letter.
- 3 HEARING OFFICER SHEAN: I'm trying to
- 4 understand. Your representation of what it
- 5 represents, it includes -- or I mean the purpose
- of this is that policy matters are not locked in,
- 7 is that a fair characterization of what you just
- 8 said?
- 9 MR. BABULA: Right. When I initially
- 10 began this section, remember that these are
- 11 guidelines, the policy's a guideline, and it's not
- 12 a substitution for common sense or for specific
- 13 analysis. And the letter just indicates that,
- 14 really. It just shows that the original policy
- came out in the '70s. This letter came out in
- 16 2002. And it shows that things have changed,
- 17 technology has changed. But that's really
- 18 technical testimony from the staff here. And I'd
- 19 like them to speak to the --
- 20 HEARING OFFICER SHEAN: Well, but before
- 21 we're going to admit the letter -- first of all,
- clearly it's hearsay, all right?
- MR. BABULA: Right.
- 24 HEARING OFFICER SHEAN: Secondly, the
- 25 question is are you attempting to have it admitted

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1 to state the truth of some matter within the
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- 2 letter?
- 3 And you've indicated in your opening
- 4 here that you are not using this letter for the
- 5 purpose of indicating what is or isn't cooling
- 6 water as your witnesses will testify to.
- 7 MR. BABULA: That's correct, --
- 8 HEARING OFFICER SHEAN: Right?
- 9 MR. BABULA: -- the letter is hearsay
- 10 for the specific text of it regarding cooling
- 11 water and not cooling water. But just to show the
- 12 policy fluctuates and tries to parallel
- 13 technology.
- 14 HEARING OFFICER SHEAN: Well, let's go
- 15 back to your witnesses' offered testimony here in
- 16 writing. Because it indicates that this letter
- 17 made a clarification to state policy. Is that
- still going to be the testimony of your witnesses?
- 19 MR. BABULA: Their testimony here -- the
- letter isn't the main focus of their testimony.
- 21 HEARING OFFICER SHEAN: Well, the letter
- is quoted extensively on the first page, and then
- 23 referred to again on the second page. And
- 24 specifically it says: This policy guidance" and
- 25 now that's referring to the IEPR "follows the

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1 State Water Resources Control Board's
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- 2 clarification letter regarding resolution 7558."
- 3 And uses the words cooling purposes by power
- 4 plants which does not differentiate between
- 5 cooling processes."
- Now, I'm just trying to find out whether
- 7 or not you are intended to have this letter
- 8 introduced for the purpose of indicating that, as
- 9 a matter of fact, there is a clarification of
- 10 state water policy which would not differentiate
- 11 between cooling processes.
- 12 MR. BABULA: Well, the quote you read
- was the IEPR's quoting the letter -- I'm not clear
- 14 what part you read.
- 15 HEARING OFFICER SHEAN: Well, let me --
- MR. BABULA: But, regardless --
- 17 HEARING OFFICER SHEAN: -- just repeat
- 18 it then. If you're not clear, because I want you
- 19 to be clear on this. It says: This policy
- 20 guidance follows the Board's clarification
- 21 letter." So you've characterized this May letter
- 22 as a clarification letter.
- 23 And so the real question is, what is the
- 24 evidentiary fact that has been clarified by virtue
- of the letter?

1	MR. BABULA: Well, the evidentiary fact
2	then would be that the water policy, you can't
3	apply the water policy in a rigid guideline as it
4	was set out in the '70s where it listed, I think
5	there's five levels of preferred water uses.
6	And the letter then just goes forth and
7	says, for example, I believe the letter indicates
8	ocean water, which is number two on the original
9	1970s water policy.
10	It's not I mean right now you
11	wouldn't consider an ocean as a second-best water
12	source to use. So it just goes on to an
13	evolution.
14	But I don't want to get hung up on this
15	letter and clutter the record or the Committee
16	HEARING OFFICER SHEAN: Well, and
17	neither do we. Nor do we want
18	MR. BABULA: Right.
19	HEARING OFFICER SHEAN: since the
20	applicant has already indicated in its responding
21	documents that they do not agree with your
22	interpretation of the letter, all right.
23	So, you have one interpretation of what
24	the letter means. They have a different. We

might have a third. And the real issue here is

this letter, if it's to be used to support a fact

on which the Commission can rely for the purpose

of making a finding, we have to know whether or

4 not this particular document can be admitted to

5 the record for that purpose.

That's why I asked you the purpose for which you were seeking to admit it, which, as you explained, was somewhat different from what the testimony of your witnesses says is the function of this letter.

And we have the fact that we know there's a disagreement about how this letter should be interpreted, which is fundamentally what the issue is with respect to hearsay. And the reason that hearsay is generally not admissible.

So, before the Commission and the Committee are going to allow the establishment of a record that will serve as the basis for findings, we have to determine whether or not it would be appropriate to admit this particular letter for either the purpose that you stated orally, or for the purposes reflected in the statement of your witnesses.

Now, if Mr. Baggett is -- first of all, he's not unavailable as a witness. He is a local

1 state employee and he could have been called to

- 2 support your interpretation of the meaning of the
- 3 letter.
- 4 But he's not here and he's not subject
- 5 to the cross-examination of the applicant, which
- 6 would allow, at least a fair exchange as to what
- 7 Mr. Baggett either meant by the letter. Or
- 8 whether or not he has an opinion of whether now
- 9 the State Water Board policy could include or does
- include any cooling purpose. Or would include the
- 11 cooling purpose that the staff has identified in
- 12 its testimony.
- So, I think since the letter, number
- one, does not appear, based upon this decision, to
- be serving, in your mind, a single purpose, but
- 16 multiple purposes, and the hearsay rule, as it
- 17 addresses that, would not allow its admission,
- 18 that with respect to your offer that it be
- 19 admitted into the record, it may not be
- appropriate.
- 21 Do you want to chime in on this, Mr.
- Thompson?
- MR. THOMPSON: Yeah, we would. When I
- filed a rebuttal, as you'll note in my rebuttal
- 25 brief, we looked at every case that has been

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1 decided since the date of the letter.
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- 2 I could find no reference to the letter
- 3 or the specific language that staff relies on
- 4 contained in that letter in any of the
- 5 following -- any discussion of any following case.
- 6 The letter, itself, the May 22nd letter,
- 7 whatever, is not mentioned in any of the LORS
- 8 tables in any of the cases that have been decided
- 9 since. And, indeed, was not included in the
- 10 staff's PSA.
- 11 ASSOCIATE MEMBER GEESMAN: When you say
- 12 cases, what are you referring to?
- 13 MR. THOMPSON: Final decisions of this
- 14 Commission from --
- 15 ASSOCIATE MEMBER GEESMAN: This
- 16 Commission.
- 17 MR. THOMPSON: -- May 22nd on. We don't
- 18 know if this letter was the result of an inquiry
- in the 2003 IEPR; whether it was a specific siting
- 20 case. I don't know who was on the Siting
- 21 Committee at the time. We don't know any of the
- 22 relevant facts surrounding it, what the inquiry
- was that prompted the letter.
- I guess I think it's significant that
- 25 it's never appeared in print before in any of the

- 1 Commission documents.
- I don't think it addresses technology.
- 3 I don't think it addresses any change in policy.
- Indeed, the letter says, to my reading, that
- 5 they're happy with the state policy as it's being
- 6 administered by the Energy Commission.
- 7 So I would object to its admission and I
- 8 would object to testimony being based upon the
- 9 admission of that document.
- 10 HEARING OFFICER SHEAN: Do you want to
- 11 reply?
- 12 MR. BABULA: Yeah. I did see his list
- of power plant cases that was cited and there's no
- 14 information or testimony regarding the facts of
- any of those cases, and whether water was an
- issue, and whether the letter would even have been
- 17 appropriate to be brought up in any of those
- 18 cases. I don't think that's that relevant.
- 19 But I don't want this to drag on about
- 20 this letter. And so if the Committee feels it's
- 21 inadmissible, then staff will be okay with that
- decision.
- 23 ASSOCIATE MEMBER GEESMAN: You know, --
- 24 HEARING OFFICER SHEAN: You know, you're
- 25 still going to be able to make your pitch, which

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is that the cooling purpose that you seek --

MR. BABULA: Right, that's just fine,

which is why I'd like to --
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HEARING OFFICER SHEAN: -- is one that should be offset by the, you know, use of the Westlands Water District offset program. And so while it doesn't prevent you from doing that, I think what it appears to do, to the Committee, is keep the record uncluttered, since there's no basis, either arising from the language of the letter, to get to the point where the nonhearsay value of this letter exceeds the complications to the record, since it does not appear that there was a prior clarification or clarification resulting from this letter that we can historically, as we sit here today, turn around and look and say that that occurred.

So, we will not admit the letter, although it is in the administrative record of the proceeding. And I think it's also appropriate that any use of the letter, to the extent that it states that the testimony of your witnesses is based upon a clarification that is indicated in the letter, be stricken. But you have lots of additional testimony to that. So that would be

1 the ruling of the Committee. And we'll allow you

- 2 now to have direct testimony from your witnesses.
- 3 MR. BABULA: Okay, -- proceed now, thank
- 4 you. All right, let's start with Mr. Baker here
- 5 on power plant cooling then.
- 6 DIRECT EXAMINATION
- 7 BY MR. BABULA:
- 8 Q Can you please state your name.
- 9 A Steve Baker.
- 10 Q And who are you employed by?
- 11 A I'm a Senior Mechanical Engineer on the
- 12 Energy Commission Staff.
- 13 Q Okay. Can you please summarize your
- 14 background as it pertains to energy production,
- power plants and power generating equipment.
- 16 HEARING OFFICER SHEAN: Just for the
- 17 sake of expedition, do you have any problem with
- him testifying as an expert?
- 19 MR. THOMPSON: I think I've known him
- for 30 years. I have no problem.
- 21 HEARING OFFICER SHEAN: Right, yeah.
- 22 MR. BAKER: Closer to 25, I think, yes.
- MR. THOMPSON: Twenty-five.
- 24 HEARING OFFICER SHEAN: Okay, you're
- 25 qualified. And Mr. Anderson, any problem?

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1 MR. THOMPSON: Same.
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- 2 HEARING OFFICER SHEAN: All right.
- 3 MR. BABULA: Okay.
- 4 HEARING OFFICER SHEAN: Let's get to the
- 5 substance of testimony.
- 6 MR. BABULA: Okay.
- 7 BY MR. BABULA:
- 8 Q Did you prepare the power plant cooling
- 9 portion of the supplemental soil and water
- testimony filed on November 9?
- MR. BAKER: We did.
- 12 MR. BABULA: And is this testimony true
- and correct to the best of your knowledge?
- MR. BAKER: Yes.
- MR. ANDERSON: Yes.
- MR. BABULA: Okay. Do either of you
- have any changes to make?
- MR. ANDERSON: No.
- MR. BAKER: No.
- 20 MR. BABULA: Okay. Mr. Baker, is inlet
- 21 fogging a form of cooling?
- 22 MR. BAKER: In my opinion, yes, clearly.
- 23 MR. BABULA: Okay. Can you please
- summarize the power plant cooling, where inlet
- 25 fogging fits in in the process. I believe you

1	harro	$\neg$	DoworDoint	presentation?
	11a v C	a	POWELPOINC	presentation:

- 2 MR. BAKER: Yes. Let me precede this by
- 3 saying that I began my career in power plant
- 4 engineering in June of 1974, a year before this
- 5 policy was promulgated. Back when the policy was
- 6 created in 1975 few, if any, power plants were
- 7 being built using gas turbines. Back then,
- 8 everything being built was a steam plant.
- 9 The steam turbine was powered either by
- 10 a boiler burning fossil fuel or by a nuclear
- 11 reactor. But when someone said power plant in
- 12 1975 they meant a steam power plant.
- 13 The gas turbine generator didn't become
- 14 popular until later. They weren't commonly
- available in 1975. For instance, the General
- 16 Electric Frame 7E, which was the first wildly
- 17 popular gas turbine, of which there are many in
- 18 California today, was first offered for sale in
- 19 1976.
- The predecessor to the project proposed
- 21 for this project, the Starwood project, the
- turbopower FT8 twin wasn't offered until 1990.
- So, gas turbines are newer and more modern than
- the policy we're talking about.
- 25 Let me show you a slide. This is a

1 Rankine cycle or steam cycle power plant. This

- 2 boiler, the box on the left, boiler can be fired
- 3 with fossil fuels such as coal, natural gas, oil,
- 4 biowaste, wood. It can also be replaced by a
- 5 nuclear reactor.
- Air and water are introduced and a fuel.
- 7 The heat creates steam, which turns the steam
- 8 turbine generator, which turns, in turn, an
- 9 electric generator and creates electricity.
- 10 The steam, the spent steam that comes
- 11 out of that turbine must be cooled in order to
- 12 allow the water, the steam and water, to be
- 13 recycled and reused, and also to improve the
- 14 efficiency and the power output of the power
- 15 plants.
- The more effectively this condenser is
- 17 cooled, whether by evaporative cooling, air
- 18 cooling, once-through ocean water cooling, the
- 19 more effectively the condenser is cooled, the more
- 20 power the plant makes, and the more efficiently it
- 21 uses its fuel.
- 22 Next slide, please. Today, many of the
- power plants built in California are combined
- 24 cycle plants, where we've combined a gas turbine
- 25 with a steam turbine. And in these plants the

1 steam turbine cycle is practically identical to

2 the Rangine cycle that we just looked at. There's

3 a condenser which must be cooled in order for the

4 steam turbine to perform optimally.

Many of today's power plants are similar to Starwood, just simple cycle plants where we have just a gas turbine providing the power. In one of these plants the air is taken into a compressor and compressed. Then the compressed air has fuel added to it and it burns. It is now a hot mixture, passes through the turbine section.

The turbine does two things. First, it drives the compressor, and then it turns the electric generator.

The power put out by the turbine is a factor of the mass flow of air through the machine. So, in warm climates such as California, you can increase the mass flow through the machine allowing it to produce more power by cooling the air as it enters the machine.

In fact, not only does this allow a greater power output, but increases the fuel efficiency of the machine, because the cooler the air is going through the compressor the less power it takes to compress it. That leaves more power

- left over to turn the generator.
- 2 Actually three commonly used modes of
- 3 cooling inlet air to a gas turbine. Two of the
- 4 four are mechanical chillers and adsorption
- 5 chillers. We see mechanical chillers being
- 6 installed in California power plants that cools
- 7 the air before it goes in something similar to a
- 8 refrigerator.
- 9 Then there's another popular method
- 10 called evaporative cooling. This is inlet air
- 11 cooling. And it amounts to evaporating water into
- 12 the air before it reaches the compressor of the
- 13 gas turbine. A very popular technology. One of
- 14 the drawbacks is that you have blowdown water that
- has to be disposed of as wastewater.
- Then recently gas turbines manufacturers
- 17 have gained enough confidence in their machines
- 18 that they've allowed what we now call fogging.
- 19 This is, again, inlet air cooling. But instead of
- 20 requiring that the air be fully -- the water be
- 21 fully evaporated into the air before it reaches
- the compressor in the gas turbine, in fact the
- device is designed such that a fog or mist of
- 24 water is sprayed right into the inlet of the
- compressor.

And these tiny water droplets, it's been 1 2 found, you know, don't damage the compressor, the 3 first blades of the compressor, the first stage 4 blades. And so the manufacturer of the turbine 5 will allow this without it impacting the warranty. 6 Fogging is effective as evaporative air cooling, inlet air cooling, because, again, you're cooling 8

the air as it enters the turbine; you're

increasing the mass flow rate. 9

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And the advantage is that you don't have the blowdown wastewater to deal with that you do with the evaporative inlet air cooling process. So fogging is popular because it gives all the benefit of evaporative inlet air cooling with less of the cost, less of the hassle of maintaining a process.

Now, cooling, in both the steam plant and the gas turbine plant, again accomplishes the same two purposes. It increases the power output of the power plant, and it increases the fuel efficiency of the power plant.

And in both cases the cooling is used to cool what we call the working fluid. These are thermodynamic machines. They make power by moving heat through the machine. Thermodynamic means

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1
       heat movement.
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2	And that heat is carried through the
3	machine with a working fluid. In the case of a
4	steam plant, the working fluid is water or steam.
5	In the case of the gas turbine that working fluid
6	is air. In both cases, when you cool the working
7	fluid you improve both the power output and
8	efficiency of the machine.
9	Inlet air cooling, whether evaporative
LO	or fogging, does the same thing as condenser
L1	cooling in a steam plant. It cools the working
L2	fluid improving the power output and efficiency of
L3	the power plant.
L4	MR. BABULA: Okay. Through your
L5	personal contacts, conferences, seminars, do you
L6	regularly interact with engineers involved in
L7	power generation outside of this Commission?

MR. BAKER: Yes, I do. 18

MR. BABULA: On the topic of inlet 19 20 fogging, are you aware of any consensus by power generation engineers as to whether inlet fogging 21 is a form of cooling? 22

MR. BAKER: Until a few weeks ago on this Starwood case I had never heard anyone mention the possibility of inlet air cooling, in

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1 whatever form, fogging or otherwise, would be
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- 2 anything but power plant cooling.
- 3 MR. BABULA: Does the definition of
- 4 steam electric power generating facilities, as
- found in 7558, and excerpted in the applicant's
- 6 reply brief, have any bearing as to whether inlet
- 7 fogging is considered cooling?
- 8 MR. BAKER: It doesn't address it at
- 9 all. The policy addresses only the steam plants
- 10 that were popular back when the policy was formed.
- It doesn't address the gas turbine plants that are
- 12 popular today.
- 13 MR. BABULA: Okay. Is inlet fogging
- 14 cooling under state law water policy 7558?
- 15 MR. BAKER: In my opinion it is; and I
- think the applicant's opinion it is, too. If you
- 17 look at the application for certification, page 3-
- 18 4, the section called facility description, and
- 19 the last line, I'll quote: Inlet fogging will be
- 20 utilized to provide cooling of inlet air." It's
- 21 clear, fogging is inlet air cooling. It's cooling
- the power plant.
- MR. BABULA: I have no further
- 24 questions. Cross?
- MR. THOMPSON: No questions. We do have

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1 a couple issues on rebuttal.
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- 2 HEARING OFFICER SHEAN: I have a couple 3 questions. Your testimony lists, under modern
- 4 power plant cooling takes more forms, steam
- 5 condenser cooling, which is the steam cycle
- 6 cooling that is the traditional cooling that was
- 7 addressed initially in resolution 7558, is that
- 8 correct?
- 9 MR. BAKER: I believe I mentioned three
- 10 popular means of cooling the condenser there.
- 11 Once-through ocean water cooling; their
- 12 evaporative cooling; and air cooling.
- 13 HEARING OFFICER SHEAN: All right. And
- 14 then you indicate gas turbine inlet air cooling,
- which is what we're discussing here today. Gas
- turbine compressor intercooling, which would be
- 17 the technology found on the GE LMS100, is that
- what you're referring to there?
- 19 MR. BAKER: I've not referred to
- 20 intercooling at all today. I don't -- as I
- 21 understand it, the machines, Starwood machines,
- 22 are not intercooled and I have not --
- 23 HEARING OFFICER SHEAN: I'm just trying
- 24 to --
- 25 MR. BAKER: -- addressed intercooling.

1 HEARING OFFICER SHEAN: Your attorney

- 2 has asked that we admit into evidence your written
- 3 testimony. And your written testimony has a list
- 4 of four items that are modern power plant cooling
- 5 typically take four forms.
- 6 MR. BAKER: You're talking about item
- 7 number 3 on the second page?
- 8 HEARING OFFICER SHEAN: Correct.
- 9 MR. BAKER: I apologize. I have not
- 10 orally addressed that today. You're right, it was
- 11 addressed in our written testimony. I have not
- 12 addressed it today because, as it says here in the
- 13 written testimony, this does not apply to the
- 14 Starwood project.
- Now, I could --
- 16 HEARING OFFICER SHEAN: No, I'm not
- 17 asking you to do it. I'm taking your testimony,
- 18 I'm trying to understand. You've described four
- 19 types of modern power plant cooling, right? And
- this list is one through four.
- 21 MR. BAKER: No, I think I've confused
- 22 you, sir, I apologize for that. I've talked about
- 23 inlet air cooling, gas turbine inlet air cooling.
- I've talked about steam condenser cooling. I've
- 25 not talked about the four items that are on page 2

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of the written testimony.
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- 2 If you'd --
- 3 HEARING OFFICER SHEAN: Well, I guess I
- 4 should indicate, or maybe your counsel can tell
- 5 you, that if you introduce this into evidence it's
- 6 as if you spoke it here today. Okay?
- 7 So, when I say your testimony speaks of
- 8 these four, it's because we're allowing this
- 9 document in, all right.
- 10 Now, let me just ask you, of the two
- 11 principal water uses of this facility, one of them
- is for fogging and the other is for what?
- 13 MR. BAKER: It's for NOx control. Water
- is injected directly into the combustion chamber.
- 15 HEARING OFFICER SHEAN: And what is the
- 16 effect on the working fluid of that water
- 17 injection?
- 18 MR. BAKER: In actuality the water
- 19 injected into the combustion chamber accomplishes
- 20 the same ends as cooling the air going into the
- 21 inlet of the turbine. It cools the mass flow
- 22 through the combustor. It also adds mass flow
- 23 through the turbine, which increases the power
- 24 output. And since the power to inject that water
- is very much less than would have been the power

1 to compress it, if it were inlet air, it increases

- 2 the fuel efficiency of the machine.
- 3 However, we do not and have not
- 4 maintained that combustor water injection is for
- 5 the purpose of cooling the power plant because its
- 6 principal purpose is for NOx control.
- 7 Let me summarize. Yes, it does cool the
- 8 power plant. It provides the same benefits of
- 9 more power, more efficiency. But, we don't call
- 10 that combustor water injection power plant cooling
- 11 because that's not its primary purpose. The
- 12 primary purpose is just for NOx control.
- 13 HEARING OFFICER SHEAN: And how is the
- 14 NOx controlled?
- 15 MR. BAKER: Nox is created when the
- 16 flame temperature reaches -- goes too high.
- 17 Nitrogen makes up nearly 80 percent of air. And
- it's, under normal conditions, rather inert. But
- 19 if you have a high enough flame temperature that
- 20 some of the NOx is actually burned or combined
- 21 with oxygen, this produces various different
- oxides of nitrogen, which are regarded as
- precursors to smog.
- 24 If you cool the flame temperature, if
- 25 you cause the fuel to burn at a lower temperature,

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less NOx is combined with oxygen. And so the
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- 2 oxides of nitrogen production is much lower.
- 3 The water injected into the combustor,
- 4 itself, cools the flame temperature. Natural gas
- 5 will burn in air at over 3000 degrees Fahrenheit.
- 6 But, in fact, with cooling and air dilution and
- such, the flame temperatures are kept down not
- 8 much above 2000 degrees, 2300 degrees or so. This
- 9 reduces NOx production.
- 10 HEARING OFFICER SHEAN: Are there
- 11 alternatives to water injection for NOx control in
- 12 standard combustion turbines that are available
- for the power market?
- MR. BAKER: Many of them allow steam
- 15 injection into the combustor. In this case, you
- 16 know, you need a source of steam which is not
- 17 common in a simple cycle power plant like
- 18 Starwood.
- 19 HEARING OFFICER SHEAN: Are there dry
- low NOx combustor cans?
- 21 MR. BAKER: Yes. Those are popular on
- the larger frame machines, industrial gas
- 23 turbines, that have separate cylindrical
- 24 combustors arrayed around the machine. The
- 25 aeroderivative machines, the ones that are derived

from aircraft jet engines similar to the Starwood

- engines, typically do not offer dry low NOx
- 3 combustors because the combustors in these
- 4 machines are an annular or donut shape. And they
- 5 don't usually lend themselves to a dry low NOx
- 6 technology.
- 7 HEARING OFFICER SHEAN: What's the
- 8 proportion of water for this project between NOx
- 9 control -- water injection for NOx control versus
- water fogging of inlet air?
- 11 MR. BAKER: I'm sorry, I don't know
- 12 that.
- 13 HEARING OFFICER SHEAN: All right.
- 14 We'll go to Mr. Anderson. Do you know that?
- 15 MR. ANDERSON: Yeah, it's about a third,
- 16 two-thirds for NOx and one-third for inlet
- 17 fogging.
- 18 HEARING OFFICER SHEAN: So the greater
- 19 use is for NOx control?
- MR. ANDERSON: Yes.
- 21 HEARING OFFICER SHEAN: From a water
- 22 resources perspective, if the greater fraction of
- 23 water is used for NOx control, why then would the
- 24 staff not take the position, since that water is
- 25 used to cool the flame of the combustor cans, that

1 water used for NOx injection is subject to the

- 2 same policy that would apply to inlet air cooling?
- 3 MR. ANDERSON: Well, we consider this
- 4 two ways. One is we believe that inlet fogging is
- 5 evaporative cooling. And although NOx, in a
- sense, is evaporative cooling, it has to be done.
- 7 So when we looked at the use of one type
- 8 of water for this, the backwash water, it's very
- 9 high quality, we're looking at, one, an option for
- 10 cooling water, as under state policy 7558 and IEPR
- 11 2003, for example.
- 12 But at the same token, we're looking for
- 13 conservation of water and using the lowest quality
- 14 water that's available. There is other water
- 15 available that can take care of both those needs,
- NOx and inlet fogging. And that's the upper
- 17 aquifer, the semi-confined aquifer, which is
- 18 considered brackish water. Which was the first
- 19 water source proposed by the applicant, their
- 20 preferred source.
- 21 They came back with one of their
- 22 alternatives on October 19th, which was the
- 23 backwash water.
- 24 And so from a conservation standpoint we
- 25 think all of the water is important, and other

1 source lower quality water, or compensation or

- offsetting the use of the backwash water is
- 3 important, not just for inlet fogging water, but
- for the NOx water, also.
- 5 HEARING OFFICER SHEAN: Okay. I'm again
- 6 trying to understand why the staff believes that
- whatever policy applies to inlet cooling water
- 8 does not apply to the water injection for NOx
- 9 control.
- 10 MR. BAKER: Mr. Anderson is speaking to
- 11 water availability and conservation. I'm speaking
- 12 strictly technically to gas turbines.
- 13 And, you know, as I explained, one could
- make an argument that NOx control water is, in
- fact, power plant cooling water. But I don't
- 16 choose to make that argument. I don't really like
- 17 that argument. And I would not claim that NOx
- 18 control water is power plant cooling water.
- 19 HEARING OFFICER SHEAN: Okay. If we
- 20 were to consider the working fluid, then, you have
- 21 the inlet air arriving at some temperature before
- it gets into the inlet structure. It is then
- 23 cooled by virtue of the fogging; enters the low-
- 24 pressure compressor, the high-pressure compressor,
- 25 the combustion cans at which point, as the flame

is being put to it, this working fluid is further

- 2 cooled as it's combusted.
- 3 It then goes through the high-pressure
- 4 and then the low-pressure turbines as it exits the
- 5 machines. And now, am I correct that the exhaust
- 6 coming from the turbine will contain, as water
- 7 vapor, whatever was the injected water?
- MR. BAKER: That's correct.
- 9 HEARING OFFICER SHEAN: Okay. And, in
- 10 fact, as far as the atmosphere is concerned, the
- 11 water that will exit the stack of the combustion
- turbine, assuming it's been fogged and used water
- 13 for NOx control, the atmosphere cannot tell the
- 14 difference between the water vapor that's exiting
- that stack and the water vapor that would be
- 16 produced by the evaporation of that water had it
- 17 been left in the Baker pond?
- 18 MR. BAKER: That's correct.
- 19 HEARING OFFICER SHEAN: Okay. Is the
- 20 project waste heat cooled in any way?
- 21 MR. BAKER: Not that I'm aware of. It
- 22 passes through a selective catalytic reduction
- unit and, I believe, a carbon monoxide catalyst.
- And it will be somewhat cooled in that process.
- 25 But it's not for the purpose of cooling it.

Т	HEARING OFFICER SHEAN. All right. Just
2	two more questions here then. Mr. Anderson, based
3	upon what you understand to be the average
4	capacity factor for this project, which I think
5	has been stated in the FSA as 400 hours, do you
6	have an estimate of the average number of acrefeet
7	that would be used for this inlet fogging?
8	MR. ANDERSON: I think what the
9	applicant has in their AFC is that approximately
LO	at 400 hours of operation they would use 14
11	acrefeet approximately of water for all purposes.
12	Which a third of that would be inlet fogging.
13	So, we're talking four or five acrefeet
14	of water for inlet fogging at 400 hours of
15	operation.
16	HEARING OFFICER SHEAN: Okay. And, Mr.
17	Baker, you gave a good rendition of the history of
18	some of the did you want to make a comment?
19	MR. BAKER: No, sir.
20	HEARING OFFICER SHEAN: Okay of
21	some of the history of power plants around the
22	time that the Water Board's policy was adopted.
23	As a general rule for those nuclear and other
24	fossil-fuel-fired facilities, what was their

annual water use in terms of acrefeet?

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1 MR. BAKER: Oh, up in the thousands.
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- 2 HEARING OFFICER SHEAN: Would it have
- 3 been tens of thousands?
- 4 MR. BAKER: Oh, no, you'd -- actually I
- 5 think that might be possible. I'm not familiar
- 6 with the numbers, but, yes, you could probably get
- 7 up in that area.
- 8 MR. ANDERSON: It would have to be a
- 9 very large power plant, on the order of one to
- 10 several thousand, such as a nuclear plant, for
- 11 that. Unless they're using once-through cooling,
- then it would be hundreds of thousands.
- 13 HEARING OFFICER SHEAN: So at the time
- of the origin of the policy, I guess I want to
- understand, if that was adopted in 1975, the
- 16 Commission had, within the remainder of the '70s,
- 17 the Sun Desert project in 1976, which was an SDG&E
- 18 nuclear project, the PG&E Stanislaus project, PG&E
- 19 fossil 1 and 2 project, and the SCE CalCoal
- 20 project. Do you have in mind any of the proposed
- 21 water uses for those facilities?
- 22 MR. ANDERSON: I remember them. I'd
- just gotten here. But, I don't remember. I'd say
- if you have a 500 megawatt power plant you're
- looking at somewhere between 4000 and 6000 or 7000

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1 acrefeet of water a year.
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- 2 HEARING OFFICER SHEAN: Okay.
- 3 MR. ANDERSON: -- combined cycle but
- 4 there's steam is --
- 5 MR. BAKER: Well, but only a third of
- 6 the power comes from the steam cycle.
- 7 MR. ANDERSON: Yeah.
- 8 HEARING OFFICER SHEAN: All right, I
- 9 have no further questions. Do you have any
- 10 redirect?
- 11 MR. BABULA: Yes. Let me finish on --
- okay. Got interrupted there.
- 13 REDIRECT EXAMINATION
- BY MR. BABULA:
- 15 Q Mr. Anderson, a couple questions for you
- to kind of tighten up the testimony a little bit.
- 17 Looks like you've talked about some of the things
- 18 already.
- 19 Let's see. Can the upper aquifer, the
- 20 source the applicant originally proposed to use,
- 21 be used for irrigation?
- MR. ANDERSON: No.
- MR. BABULA: Okay. How about the
- 24 backwash water that they now propose to use, does
- 25 that have any irrigation use for agriculture?

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1 MR. ANDERSON: That has use for
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- 2 everything.
- 3 MR. BABULA: Okay. Can you explain
- 4 regarding state water policy 7558 where backwash
- 5 water would fall in the list of preferred water
- 6 sources?
- 7 MR. ANDERSON: Yes. You're probably
- 8 aware of these categories, but the State Water
- 9 Resources Control Board policy 7558 sets forth a
- 10 priority. And there are five priorities listed.
- 11 The first is the most desirable water to
- 12 use because it's wastewater being discharged to
- 13 the ocean. Ocean water, brackish water from
- 14 natural sources or irrigation return flow, inland
- 15 wastewaters of low TDS and other inland waters.
- So, in this case, priority one,
- 17 wastewater being discharged to the ocean does not
- 18 apply. Priority two, ocean water, does not apply.
- 19 Priority three, brackish water from natural
- 20 sources is the upper aquifer, which was the first
- 21 source of water that the staff has recommended.
- 22 And that category three, brackish water from
- 23 natural sources, or irrigation return flow.
- 24 We don't consider this irrigation return
- 25 flow. The irrigation return flow is water that

1 has been used for irrigation and comes off a field

- 2 laden with minerals and salts. And then is
- 3 returned. And sometimes it can be reused, often
- 4 it can't.
- 5 The fourth category, inland wastewaters
- of low TDS, sounds good if we continue to call
- 7 backwash water wastewater. Backwash water is 20
- 8 times cleaner than the upper aquifer water, for
- 9 example. It's 170, a TDS of 170, which is cleaner
- 10 than most of the drinking water in Sacramento.
- 11 It can be called wastewater, but I think
- 12 that next year it might be called irrigation water
- again, or some other water that has great
- 14 potential to be used for a variety of sources.
- 15 And the fact that 160 acrefeet of it would be
- wasted seems to be very wasteful.
- Number five, other inland waters. It
- 18 fits into that easily because of the quality of
- 19 the water.
- 20 MR. BABULA: Okay. During your research
- 21 and working with this project, did you have an
- 22 opportunity to look into the Westland Conservation
- 23 Program?
- MR. ANDERSON: Yes, I have.
- MR. BABULA: Can you explain what the

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program's about and how it works?
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water, conserve water.

- MR. ANDERSON: Well, their program is

  called the expanded irrigation system improvement

  program. And it's a program to help farmers

  upgrade and modernize their irrigation equipment

  so that they are more efficient and use less
- Westlands Water District has a large

  amount of money in a pot, about \$10 million. And

  it's cycled through in four years. So each year

  there's \$2,500,000 available.
- 12 The majority, about 90 percent, of the
  13 improvements that are made are movements towards
  14 what's called micro-drip irrigation. And micro15 drip irrigation, the water needs to be fairly
  16 clean in terms of suspended solids, so that the
  17 water can go through a small hole. Kind of like a
  18 soaker.
- Anyhow, Westlands provides loans to the farming community. They buy and upgrade their equipment, thereby conserving Central Valley Project water, which is delta water.
- 23 And we assume about an eight-year life 24 of these upgrades before they have to be re-25 upgraded. The money that is provided works over

and over, so that \$2.5 million on a four-year --

every four years, that \$10 million is available

3 again.

if ever.

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So, if you conserve 5000 acrefeet of
water with that \$10 million, that's for the first
four years. The second four years, the first four
year of equipment is still operational, and so
then it doubles. In this case it would double,
say, to 10 acrefeet. And then it would continue
at that level each year until the program stopped,

Looking at that we've used an estimate of approximately a third of an acre of water can be conserved per acre per year. And in order to create an average of 136 acrefeet, which is the amount of water that the applicant would use if it operated full time, 4000 hours a year, would end up requiring about \$175,000. That's a one-time payment, and then it just keeps working.

So it seems like a very good program.

And we've been involved with it and recommended it also for the Panoche project.

MR. BABULA: Can you elaborate on the
basis for establishing a conservation program that
saves an amount of water equivalent to the maximum

1 amount used by the project rather than t	:he
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- 2 expected use?
- 3 MR. ANDERSON: Well, I think that it's
- 4 been, you know, staff normally recommends the
- 5 amount of water that's needed at the maximum. The
- 6 maximum use of this project would be 136 acrefeet.
- 7 Even though the applicant claims they would only
- 8 use -- they'd only operate 400 hours a week, staff
- 9 would be willing to create a condition of
- 10 certification that allowed them only 14 acrefeet a
- 11 year.
- 12 But it seems to me that they would like
- 13 to be licensed for the maximum amount, which is
- 14 136 acrefeet of water, in case something happens
- and you're fortunate enough to operate 4000 hours.
- 16 HEARING OFFICER SHEAN: No further
- 17 questions. Cross?
- 18 HEARING OFFICER SHEAN: Any recross?
- MR. THOMPSON: Just a couple, Mr.
- 20 Anderson.
- 21 RECROSS-EXAMINATION
- BY MR. THOMPSON:
- 23 Q Am I correct that you're saying because
- 24 at some point in the future the project could
- 25 operate 4000 hours a year you're assuming that the

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1 project would operate 4000 hours per year for
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- 2 every year in your calculation?
- 3 MR. ANDERSON: I used the calculations
- 4 that would allow for what you're being licensed
- for, or what I'm assuming you'll be licensed for,
- 6 136 acrefeet a year.
- 7 MR. THOMPSON: And you recognize that
- 8 staff also in the FSA stated that the average
- 9 would be 14 acrefeet a year?
- 10 MR. ANDERSON: I recognize that we used
- 11 that figure that you provided us. If you --
- MR. THOMPSON: Do yo have any --
- 13 MR. ANDERSON: -- if you operated at 400
- hours.
- 15 MR. THOMPSON: Do you have any reason to
- think that the 14 acrefeet a year is unreasonable
- 17 as an average?
- 18 MR. ANDERSON: Well, only that you're
- 19 being licensed for 4000 hours of operation. At
- least that's, according to air quality that's the
- amount.
- 22 MR. THOMPSON: One more brief item. You
- went to principle number one of policy 7558 and
- 24 went down the latter of needs -- of water sources?
- 25 Do you have that?

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1 MR. ANDERSON: I will in a second. Yes.
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- 2 MR. THOMPSON: Is there a definition for
- 3 irrigation return flow in 7558?
- 4 MR. ANDERSON: No.
- 5 MR. THOMPSON: Is there a definition of
- 6 power plant?
- 7 MR. ANDERSON: I think there's one that
- 8 same steam electric power generating facilities,
- 9 is that the one you mean?
- 10 MR. THOMPSON: Yeah. And -- well, I
- 11 think that's it.
- 12 No further questions of Mr. Anderson on
- this document. As I said, we have a couple
- 14 questions on rebuttal when the time is
- 15 appropriate.
- 16 HEARING OFFICER SHEAN: Since Mr.
- 17 Anderson's testimony here got into the other
- 18 indicated supplemental testimony of Mr. Anderson
- 19 and Somer Goulet, right?
- MR. BABULA: Right.
- 21 HEARING OFFICER SHEAN: Do you have
- objection to the admission of that testimony?
- MR. THOMPSON: I do not have an
- objection to the description of the Westlands
- 25 program. I do object to the discussion of the

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1 Baggett letter.
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- 2 HEARING OFFICER SHEAN: All right. With
- 3 that stricken, it's admitted. Since that's
- 4 similar to what we did in your prior testimony.
- 5 All right. Does that conclude the
- 6 staff's witnesses?
- 7 MR. BABULA: It does.
- 8 HEARING OFFICER SHEAN: All right, thank
- 9 you. And do you have some rebuttal?
- MR. THOMPSON: Yes.
- 11 DIRECT EXAMINATION
- 12 BY MR. THOMPSON:
- 13 Q First, Mr. Weiss, would you confirm -- I
- think staff used a figure of approximately 70
- 15 percent of 14 acrefeet average annual use would be
- 16 used for emission control -- could you confirm or
- give a more precise number if you have one?
- 18 MR. WEISS: Yes. The amount of water
- 19 use for emission control is 70 percent of the
- 20 volume; and 30 percent is used for inlet fogging.
- 21 The exact data is in the AFC.
- MR. THOMPSON: I would like to have Mr.
- 23 Ron Watkins sworn.
- 24 //
- 25 //

- 3 was called as a witness herein, and after first
- 4 having been duly sworn, was examined and testified
- 5 as follows:

## 6 DIRECT EXAMINATION

- 7 BY MR. THOMPSON:
- 8 Q Mr. Watkins, what are your duties and
- 9 responsibilities with regard to the Starwood
- 10 project?
- 11 MR. WATKINS: I'm an Advisor on the
- 12 project.
- 13 MR. THOMPSON: Mr. Baker just testified
- 14 that as far back as 1975 he did not believe that
- 15 simple cycle plants were being constructed, so I
- guess the implication being that the 7558 would
- 17 not have considered simple cycle plants.
- Do you have any of your experience that
- 19 contradicts this?
- 20 MR. WATKINS: Yes. I'm a little older
- 21 than Mr. Baker, I think. And my experience in
- 22 California actually goes back to 1964 in power
- 23 plant work.
- 24 And to clarify a little bit the history
- of the simple cycle, actually within a matter of

weeks after the New York blackout in 1965 simple
cycle gas turbines became rather popular, and
there were numerous orders for simple cycle gas
turbines. And the reason was they found that all
the large steam plants, when the whole system went
black, they did not have black-start capability,

7 many of them.

And so there was a rush to install a number of simple cycle gas turbines, and a number in California in the late '60s, a predecessor to the Frame 7, the Frame 5 and some Pratt and Whitney aeroderivative gas turbines were installed in those days.

So there definitely were a number of gas turbines in operation by 1975. Now, none of those gas turbines used any -- those simple cycle units in those days -- used any water. Because it was not economical to install evaporative cooling, and fogging wasn't yet really developed for simple cycle gas turbines. And water injection for NOx control was not yet applicable on gas turbines. And that didn't evolve until a number of years later.

But certainly there were a number of gas turbines in operation in 1975. I was very active

1 in, in fact, this Commission and a number of

2 energy policy issues that were developed in this

3 state in 1975, including 7558. 7558 was developed

4 really when a number of steam plants, including

5 the Sun Desert Nuclear Plant, which some of you

are familiar with, was proposed by San Diego Gas

and Electric in the area of Blythe, California,

8 and used agricultural wastewater for that plant,

was the proposed use. So that it would not be

dumped back into the Colorado River in the Blythe

11 area.

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12 And much of 7558 was really developed in 13 response to those steam plants. And was 14 specifically aimed at the steam plants because of

the large volume of water that was being used.

There was another nuclear plant called the San Joaquin Plant that was proposed at about the same time that I think was going to use Kern River water. So it was certainly discouraging the steam plants from using fresh water.

And that's why the definition in 7558 was specifically constructed to only include steam plants.

MR. THOMPSON: That concludes our

25 rebuttal.

1	HEARING OFFICER SHEAN: Before your
2	witness leaves, is the type of combustion, simple
3	cycle combustion turbine that you're talking
4	about, similar to the one that has been at
5	Edison's Huntington Beach facility? Is that
6	MR. WATKINS: Yeah, there were a number
7	of steam plants that had peaking plants attached
8	to them. As I said, primarily because of black-
9	start capability. And to provide that for the
10	steam plants.
11	HEARING OFFICER SHEAN: Thank you. Do
12	you have any questions of the witness?
13	MR. BABULA: I have a question for you.
14	CROSS-EXAMINATION
15	BY MR. BABULA:
16	Q So your testimony is that there were
17	these simple cycle plants prior to '75, but they
18	weren't using water for NOx control or fogging?
19	MR. WATKINS: That's correct.
20	MR. BABULA: Okay. No further
21	questions.
22	HEARING OFFICER SHEAN: All right.
23	Anything further?
24	MR. THOMPSON: I have a question on the

testimony of Mr. Anderson and Ms. Goulet's. Is

- 2 MR. BABULA: You want to ask Mr. --
- 3 MR. THOMPSON: I only have one question.
- 4 MR. BABULA: Go ahead.
- 5 FURTHER RECROSS-EXAMINATION
- 6 BY MR. THOMPSON:
- 7 Q Mr. Anderson, you talked about the
- 8 potential of using the water in Mr. Baker's pond.
- 9 What happens to that water right now, to the best
- of your knowledge?
- MR. ANDERSON: According to you folks,
- 12 it is being evaporated and percolated right now
- through a number of small, and one large pond.
- 14 Those ponds are now being connected by pipes. For
- what reason would that be, I wonder?
- MR. THOMPSON: To supply water to this
- 17 plant?
- 18 MR. ANDERSON: Is that why? But, you
- 19 said that -- when we asked that question you said
- that no, this was happening anyhow. The only
- 21 thing related to this plant would be the pipeline
- from the large pond to the power plant.
- MR. THOMPSON: Let me ask my witness
- 24 when the time comes so the record is straight on
- 25 this.

1 If you pull water out of the aquifer, is

- 2 it there for future use?
- 3 MR. ANDERSON: Does it have a future
- 4 use?
- 5 MR. THOMPSON: When you pull water out
- of the aquifer, does it remain in the aquifer so
- 7 it could be used later?
- 8 MR. ANDERSON: Well, it's very
- 9 complicated. One molecule of water doesn't --
- 10 isn't purchased by Westland and goes directly to
- 11 Westland. Water can be moved all around in the
- 12 aquifer.
- 13 But normally once the water leaves the
- 14 aquifer, it goes -- in this case it goes to
- 15 Westlands Water District. Westlands has a right
- 16 to a certain amount of water, and they have
- 17 people, groups such as Baker Farms, that buys that
- 18 water from them. And so there are a number of
- 19 contracts involved.
- 20 Currently Westlands Water District has a
- 21 moratorium on using that water for industrial
- 22 purposes. It only can be used for agriculture
- 23 right now. That probably is why the Westlands
- 24 Water District Board meeting is trying to make a
- 25 determination as to whether they are going to

MR. THOMPSON: I must not have been

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1 allow the sale of this water.
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3 clear. Let me try again. If you have one system 4 that pulls water from a pond that would ordinarily 5 evaporate or percolate compared to another system 6 that pulls water out of the aquifer, thus depriving the aquifer of that water year in and 8 year out, I guess I'm having trouble with your recommendation that we use the aguifer water that 9 10 is pulled out and not replaced versus the water 11 that would evaporate and percolate. Can you 12 enlighten me? MR. ANDERSON: Well, the water that's 13 14 evaporating and percolating is very high quality. 15 It's percolating into a very low quality aquifer and therefore becomes degraded. 16 17 Now you're proposing to use that water. There's no reason that Baker Farm couldn't use 18 19 that water, re-use it. All they have to do is run 20 it through a filter just like you will.

And so my belief is that water
eventually, since it's delta water, and it's in
short supply and it's getting in shorter supply,
will be used at some point, maybe next year, maybe
three years from now, for irrigation. It's going

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to be recycled by Baker Farm. They're just not
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- 2 going to continue to waste 160 acrefeet a year.
- 3 It wouldn't make any sense.
- 4 MR. THOMPSON: I don't have any more
- 5 questions. I think I've -- this whole thing up;
- and what I'd like to do is ask a question of Mr.
- Weiss to see if I can get my point across that
- 8 way.
- 9 HEARING OFFICER SHEAN: Well, stand by
- 10 here. When you say in one to three years you
- 11 think this water would no longer be available to
- 12 the project but would be recycled by Baker Farms
- for irrigation use, what is that number opinion
- 14 based upon?
- 15 MR. ANDERSON: Well, I don't know what I
- 16 can -- I had a phone conversation with an employee
- 17 at Baker's Farm, but I don't know if that's
- 18 admissible.
- 19 HEARING OFFICER SHEAN: Well, if it was
- 20 part of formulating your opinion, why don't you go
- 21 ahead and state it.
- MR. ANDERSON: I asked --
- 23 HEARING OFFICER SHEAN: And if there's
- an objection we'll deal with it.
- MR. ANDERSON: I called to talk to Barry

1 Baker, who is the owner, I think, and he was not

- 2 there. And they transferred me to another
- 3 gentleman named Juan Calderon.
- 4 And I talked to him about how they're
- operating; what they're doing with their water
- 6 right now. And they are evaporating it, you know.
- 7 But that -- I said if the power plant
- 8 wouldn't be buying this water now, when they start
- 9 using it in a year or two, what would you do with
- 10 that water? Would you continue to waste it? And
- 11 he said, no, we would recycle it.
- 12 And it's as simple as running it through
- 13 a filter just like the applicant is doing, or
- 14 proposing to do, for the ag community to run that
- 15 back through a filter. All it has in it is leaves
- and debris that gets filtered out. It's very
- 17 clean water. The water gets pumped backwards to
- 18 clean off the front of the filter, and then that
- 19 water is sent -- given a little time for the
- 20 solids to sink, you know, go out of suspension.
- 21 That water then could be just run right back
- through the filter and be used for irrigation.
- HEARING OFFICER SHEAN: So what you
- 24 would envision is sort of this cascading filtering
- 25 process. At some point, though, you end up with

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1 as much filtered water for irrigation use as
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- possible, is that right?
- MR. ANDERSON: Well, I'm not sure I --
- 4 HEARING OFFICER SHEAN: You have the
- 5 filtration that's currently taking place at Baker
- 6 Farms. And right now that does not include
- 7 filtering the water that they put in the
- 8 evaporation pond to recycle.
- 9 So, if I understand, you have the
- 10 current level of filtration. If, for what you're
- 11 describing to happen, you'd have another level of
- 12 filtration from what they were currently using as
- 13 backwash water in the evaporation pond. And so
- that would be filtered, right?
- 15 MR. ANDERSON: That's what the applicant
- 16 proposes to do.
- 17 HEARING OFFICER SHEAN: And presumably
- 18 there's some reject water from that filtering
- 19 process?
- MR. ANDERSON: Yes.
- 21 HEARING OFFICER SHEAN: And so that sort
- of just keeps going until you basically have got
- as much water extracted from that recycling
- 24 process as possible, is that the idea?
- MR. ANDERSON: Yes.

HEARING OFFICER SHEAN: All right, I

- 2 have nothing further.
- 3 MR. THOMPSON: I have one question of
- 4 Mr. Weiss on redirect, if I may?
- 5 HEARING OFFICER SHEAN: Yes.
- 6 REDIRECT EXAMINATION
- 7 BY MR. THOMPSON:
- 8 Q Mr. Weiss, could you please add to the
- 9 discussion on the Baker ponding source of water?
- 10 MR. WEISS: Yes. Just to point out that
- in Mr. Baker's letter, and to my knowledge from
- 12 his attorney, that he already uses the microdrip
- 13 system, which is a way to reduce his water
- 14 consumption. He's already done that.
- 15 Also, to his letter, and what he's told
- me, is that he wouldn't be doing this without some
- impetus; he wouldn't be collecting all this water.
- 18 I think really the question, you know,
- 19 that the staff is not addressing is currently all
- of these filters are dumping water on the ground.
- 21 And a lot of the farmers are dumping water on the
- ground.
- The reason they're doing it is because
- 24 it doesn't pay for them to get it. You know, 160
- 25 acrefeet may seem like a lot of water, but Barry

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1 Baker uses 24,000 acrefeet in his farming
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- 2 operation. So it's not worth his time to go get
- 3 it at this point in time.
- 4 And without our project being there he
- 5 wouldn't go get it. It creates an impetus; it
- 6 creates -- we provide some funds for him to go do
- 7 this, and put the piping in and collect the water.
- 8 If you look at the Westlands Water
- 9 District, you know, fund, it's actually there to
- 10 do these kinds of things, to go and collect this
- 11 water so it's not wasted.
- 12 So, in a sense, our project and what
- 13 we're doing with Mr. Baker is directly in line
- 14 with conservation. We're trying to get the
- benefit of it, though. We're paying for the
- 16 piping and we're trying to, you know, we want to
- 17 use that water.
- 18 So, I find it ironic that mitigation
- 19 should be suggested when, in fact, this is a
- 20 mitigation process. And if we do this, you know,
- 21 will others pick up on it. And, you know, will
- 22 other projects come along and save some water, put
- it to better use.
- MR. THOMPSON: Thank you, that's all.
- 25 HEARING OFFICER SHEAN: Do you have any

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1 cross on that?
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- MR. BABULA: No, no, thanks.
- 3 HEARING OFFICER SHEAN: All right. Are
- 4 you done? All right. I think we'll excuse the
- 5 witnesses. Thank you. Appreciate it.
- 6 All right, are we through on water
- 7 resources?
- 8 MR. THOMPSON: Staff has, as part of its
- 9 testimony, three suggested conditions of
- 10 certification and the verifications thereto.
- We have no objection to 4. Condition of
- 12 certification number 8 was actually okay until we
- 13 heard from Westlands that they are contemplating
- 14 what to do. So we would like a slight alteration
- in 8 to allow for the fact that we may not hear
- 16 from Westlands.
- 17 And 9 we object to.
- 18 HEARING OFFICER SHEAN: I'm sorry, I'm
- 19 going to ask you to go through that again. Four
- is okay?
- MR. THOMPSON: Four is okay.
- 22 HEARING OFFICER SHEAN: Eight is no?
- MR. THOMPSON: I think the concept of 8
- is acceptable, and we will try and run down, with
- 25 Westlands Water District, what the final

1	determination is.	However, we are not	sure that
2	we will be able to	get a letter out of	them.

- And 9 is not okay. We object to 9.
- 4 HEARING OFFICER SHEAN: All right.
- 5 MR. THOMPSON: We also would like to
- 6 sponsor our version -- we have reviewed staff's
- 7 suggested traffic and transportation 2, 3 and 4,
- 8 with their suggested edits; and those are
- 9 acceptable to us.
- 10 HEARING OFFICER SHEAN: Okay.
- MR. BABULA: Staff can testify as to --
- we'd like to comment on the school bus and
- 13 conditions that he has just talked about.
- 14 HEARING OFFICER SHEAN: All right.
- 15 MR. BABULA: Could we have the witness
- 16 sworn in?
- 17 HEARING OFFICER SHEAN: He's been
- 18 previously sworn.
- 19 MR. ADAMS: I've been previously sworn.
- MR. BABULA: Okay.
- 21 HEARING OFFICER SHEAN: I believe.
- Whereupon,
- JAMES ADAMS
- 24 was recalled as a witness herein, and having been
- 25 previously duly sworn, was examined and testified

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- 2 MR. ADAMS: Essentially what we were
- 3 asked to do, as you know, was to --
- 4 DIRECT EXAMINATION
- 5 BY MR. BABULA:
- 6 Q Would you identify yourself?
- 7 MR. ADAMS: Yes. My name is James
- 8 Adams, environmental office. And we were asked to
- 9 review the additional conditions; and we made some
- 10 revisions that we thought were helpful to clarify
- it and removed some of the language that didn't
- 12 necessarily relate to the school bus issue, in
- 13 condition Trans-2, which is why you see quite a
- 14 few revisions.
- 15 And then in Trans-3 and 4, relatively
- minor with the exception of adding a verification
- 17 at the end of Trans-3.
- 18 So hopefully this would give -- we think
- 19 this helped clarify the intent and what was
- 20 discussed at the previous, when we had the
- 21 previous hearing.
- 22 HEARING OFFICER SHEAN: All right.
- 23 Appreciate your effort on that.
- MR. BABULA: I have a question for you.
- 25 HEARING OFFICER SHEAN: As well as from

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1 the applicant. Yeah, go ahead.
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- MR. BABULA: One question. Did staff

  find the original condition satisfactory? Was it

  staff's opinion that changes were needed?

  MR. ADAMS: Well, yes. I reviewed the

  Cosumnes case and the circumstances were slightly
- 7 different, which is why we came up with slightly 8 different conditions. And we felt that the
- 9 original analysis was okay and the condition was
- what we required. And we checked with the school
- 11 board and they agreed with us.
- But, in the interest of increasing the
  margin of safety we thought it was good to go
  ahead and add these additional conditions. And we
  did put some time in for the revisions, and we
  think it's appropriate in this case.
- 17 HEARING OFFICER SHEAN: All right. The
  18 Committee thanks you for your time and effort.
- MR. ADAMS: Okay, thank you.
- 20 HEARING OFFICER SHEAN: And I must
- 21 indicate, some of this is based upon the fact that
- 22 at the site visit we went out and drove the road,
- as well as stopped at the area where the school
- 24 bus stop is. So based upon the observation of the
- 25 site, and the circumstances that we know that are

similar to either SMUD or other projects, thought

- 2 this was the appropriate thing to do. So, thank
- 3 you to the staff.
- 4 Is there anything else?
- 5 MR. THOMPSON: Nothing from applicant.
- 6 HEARING OFFICER SHEAN: From the staff?
- 7 MR. BABULA: We would like to have
- 8 Shahab testify on noise and vibration because
- 9 there was some confusion during the preliminary
- 10 hearing regarding distances. And this will help
- 11 clarify that.
- 12 HEARING OFFICER SHEAN: Okay. I thought
- 13 we'd gotten to 3000 feet being fine. Is that
- 14 right?
- 15 MR. BABULA: Steve Baker will also be on
- this panel.
- Whereupon,
- 18 SHAHAB KHOSHMASHRAB
- 19 was called as a witness herein, and after first
- 20 having been duly sworn, was examined and testified
- 21 as follows:
- THE REPORTER: Please state and spell
- your full name for the record.
- 24 MR. KHOSHMASHRAB: Shahab Khoshmashrab,
- 25 S-h-a-h-a-b, last name is K-h-o-s-h-m-a-s-h-r-a-b.

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,	/	STEVE	HAK H: R

- 3 was recalled as a witness herein, and having been
- 4 previously duly sworn, was examined and testified
- further as follows:
- 6 MR. BABULA: Thank you.
- 7 DIRECT EXAMINATION
- 8 BY MR. BABULA:
- 9 Q Did you prepare the noise and vibration
- 10 section of the FSA which included your
- 11 declaration?
- MR. KHOSHMASHRAB: Yes.
- MR. BABULA: Okay. Did you prepare a
- 14 supplemental noise and vibration testimony filed
- on November 9, and is this testimony true and
- 16 correct to the best of your knowledge?
- MR. KHOSHMASHRAB: Yes.
- 18 MR. BABULA: Do you have any changes to
- 19 make?
- MR. KHOSHMASHRAB: No.
- 21 MR. BABULA: Can you explain the
- 22 dialogue which occurred during the preliminary
- 23 hearing between you and the Hearing Officer which
- led to changes in staff's condition of
- 25 certification?

1 MR. KHOSHMASHRAB: The Hearing Officer
2 asked Mr. Baker and me if the project would be in
3 compliance with the applicable LORS at monitoring
4 location ML-3, which is 1300 feet away from the
5 project site then, shouldn't also a plot comply
6 with the limit if the tenants in ML-1 were to be
7 relocated to about the same distance.

And our initial response was that yes, it would make sense. But after leaving the hearing I made some calculations using basically mathematical extrapolation, and using the 55 dba limit or predicted noise level from the project given in the AFC, to make sure of this.

And my calculations showed that actually to comply with the 45 db limit, decibel limit, we would need a minimum of 2640 feet, actually a half a mile, which is 2640.

And therefore in order to also make -now, this limit that we're talking about here was
originally one mile, and it refers to the
monitoring location or the measurement that would
be required by Noise-5 to be made at the new
location. If the project were moved out to one
mile, and the original Noise-5, to one mile within
the project, then we would have required the noise

- 1 monitoring.
- 2 But now we agreed in the hearing to go
- 3 to 1300 or 1520, which is a quarter of a mile.
- 4 Now, this number I recommended to be
- 5 changed to 3000 because it would be taking into
- 6 account the 2640 plus just a few hundred feet away
- 7 just to make sure that we're taking into account
- 8 other factors such as weather conditions, for
- 9 example; or any possibility of absence of any
- 10 intervening objects. Or to also account for the
- 11 possibility that the new location might not have
- the same ambient noise level as another one, as
- it's located.
- 14 MR. BABULA: Those are all my questions,
- thank you.
- 16 HEARING OFFICER SHEAN: Okay. No, I
- 17 understand it. I think this -- I mean, we're
- doing the right thing; we've got the right result.
- 19 And thank you --
- MR. KHOSHMASHRAB: We're just being more
- 21 conservative just to make sure that --
- 22 HEARING OFFICER SHEAN: Right. It's a
- 23 little less than what it was before, and I think
- it makes sense. So, thank you.
- MR. BABULA: Thank you.

1	HEARING	OFFICER	SHEAN:	Anything	further

- 2 from the staff?
- 3 (Pause.)
- 4 MR. BABULA: We just have one more,
- 5 Keith Golden, for air quality.
- 6 Whereupon,
- 7 KEITH GOLDEN
- 8 was called as a witness herein, and after first
- 9 having been duly sworn, was examined and testified
- 10 as follows:
- 11 THE REPORTER: Please state your name
- 12 for the record.
- 13 MR. GOLDEN: My name is Keith Golden,
- G-o-1-d-e-n.
- 15 DIRECT EXAMINATION
- 16 BY MR. BABULA:
- 17 Q Okay.
- 18 A I wanted to clarify about the
- 19 supplemental testimony of Will Walters dated
- 20 November 9, 2007.
- 21 After that testimony was filed I talked
- 22 with the Air District, and apparently there was
- 23 some kind of a misunderstanding between Mr.
- 24 Walters and the Air District.
- 25 The bottomline is we want to remove the

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change in AQ-3, and we're going back to the
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- 2 original language that was filed in the final
- 3 staff assessment of Mr. Walters for AQ-3.
- 4 HEARING OFFICER SHEAN: All right.
- 5 MR. GOLDEN: Does the applicant have
- 6 that? I have it here if you want to know what
- 7 that was.
- MR. THOMPSON: We have, in your
- 9 testimony now that's what's being recommended?
- 10 MR. GOLDEN: No. No. We're having the
- 11 AQ-3 that we're recommending it in November 9,
- 12 2007, that one with it redacted, is that the term?
- 13 Removed?
- 14 And we're going to go back to the
- original FSA language of that condition AQ-3.
- MR. THOMPSON: It's longer.
- 17 MR. GOLDEN: It's longer, but that was
- 18 the original intent of the Air District, and
- 19 that's the language which they're going to have in
- their subsequent permits.
- 21 (Pause.)
- 22 HEARING OFFICER SHEAN: While they're
- 23 reading this let me just make sure I'm
- 24 understanding. I'm showing the pages came with
- 25 your testimony, and the AQ-3, and if that's longer

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in somebody's mind, it's only two lines and a
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- 2 little bit. Is that what you're --
- 3 MR. GOLDEN: That was the change, the
- 4 original AQ-3, out of the determination of
- 5 compliance that's in our FSA has additional
- 6 verbiage that apparently the Air District's intent
- 7 was to leave that wording in place.
- 8 And I can't understand -- I don't know
- 9 exactly what happened between Mr. Walters and the
- 10 technical staff down in San Joaquin, but
- 11 apparently there's some misunderstanding about
- removing that verbiage. That's not correct. The
- 13 wording should stay in place that came in the FSA.
- 14 HEARING OFFICER SHEAN: So that what
- 15 we're seeing here in this November 9th testimony
- is not the way it's to be?
- 17 MR. GOLDEN: That is correct. So in
- 18 other words, just remove AQ-3 from the
- 19 supplemental testimony of November 9th. We're
- just going with the original testimony filed in
- 21 the FSA.
- 22 HEARING OFFICER SHEAN: Okay
- MR. GOLDEN: Just for that one
- condition. AQ-SC-6, however, remains in place,
- what we're recommending.

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1 MR. THOMPSON: We're fine with that.
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- 2 HEARING OFFICER SHEAN: Okay. We now
- 3 understand, too. Thank you.
- 4 MR. GOLDEN: Sorry for the inconvenience
- on that one, but stuff happens.
- 6 HEARING OFFICER SHEAN: I haven't
- 7 changed it yet, so it won't be inconvenient.
- 8 MR. GOLDEN: Okay.
- 9 HEARING OFFICER SHEAN: Anything further
- 10 from the parties? All right, --
- MR. BABULA: That's all of ours.
- 12 MR. THOMPSON: Before you close the
- 13 record we were all talking today and we would like
- 14 to thank the staff. One glance at the website
- shows the huge number of cases that are going
- through this Commission. And Mr. McFarlin has
- 17 been terrific in kind of assisting us and alerting
- us where we had problems, and trying to get
- 19 through this.
- 20 And I know staff counsel had to replace
- 21 someone mid-stream, and he's been very easy to
- 22 deal with. And we just wanted to pass along our
- thanks to the staff on this.
- 24 HEARING OFFICER SHEAN: All right. But
- 25 before we do close the record, I think for the

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1 convenience of the Committee, as well as
2 potentially for the convenience of the full
3 Commission, when they're going to hear this
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- 4 matter, there are a couple of things I think the
- 5 Committee would like to propose to take official
- 6 notice of.
- 7 First would be the -- because we've
- 8 already taken notice of resolution 7558. The next
- 9 would be the California Water Plan Outlook in
- 10 1974, November of 1974. The document is
- 11 Department of Water Resources Bulletin Number
- 12 16074. It's available in the Commission library.
- 13 It was a predecessor document to the resolution,
- and I think even mentioned in there.
- 15 And also the 1977 Biennial Report of the
- 16 State Energy Commission, Volume 5, giving the
- 17 status of alternative energy technologies. And
- 18 Volume 7 entitled Power Plant Siting.
- 19 And just in case somebody needs to use
- 20 it, I'd like to also have the Committee take
- 21 notice, for the limited purpose of identifying
- 22 with the applicants in each of these cases, has
- 23 identified is proposed water use, the Sun Desert
- 24 notice of intention, the SDG&E Sun Desert notice
- of intention; the PG&E Stanislaus NOI, notice of

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1 intention; the PG&E Fossil 1 and 2 notice of
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- intention; And Southern California Edison CalCoal
- 3 notice of intention.
- 4 That may be more than we want to work
- 5 with, but we have it all.
- 6 MR. THOMPSON: A lot of paper there.
- 7 HEARING OFFICER SHEAN: Well, that's why
- 8 I said the limited purpose. So we're only going
- 9 to get down to a sentence or two in each one of
- 10 those.
- 11 All right, is there anything further?
- 12 ASSOCIATE MEMBER GEESMAN: If we get a
- 13 letter from Westlands, would it be your intent to
- open the record to allow that?
- 15 HEARING OFFICER SHEAN: Yes. And I
- think we can do that at a Committee hearing on the
- 17 Presiding Member's Proposed Decision.
- 18 So, if you get something from them
- obviously you're going to docket it. It'll be
- 20 circulated among the parties. And we'll see what
- 21 it has to say.
- 22 And at that point, if the applicant
- feels, or actually either side feels there's
- 24 something that they want to do with that, we'll
- 25 entertain that at the time. But you need to let

1 us know. So if there's a factual matter you want

- 2 to contest, we can throw a little evidentiary
- 3 proceeding into the back of our PMPD comment
- 4 hearing.
- 5 MR. THOMPSON: We will do that.
- 6 MR. FREEMAN: Mr. Chairman.
- 7 HEARING OFFICER SHEAN: Yes, go ahead.
- 8 MR. FREEMAN: Yes. This is Russ Freeman
- 9 with Westlands Water District. I've been
- 10 listening. I wasn't sure when I should speak,
- 11 but --
- 12 HEARING OFFICER SHEAN: This is a good
- 13 time,
- 14 MR. FREEMAN: -- on that last comment.
- 15 I've been directed by the General Manager here at
- the District to send a letter to the Commission
- 17 basically stating that the District opposes the
- 18 proposed use of that backflush water.
- 19 HEARING OFFICER SHEAN: All right.
- MR. FREEMAN: That should be there by
- 21 next week, early next week.
- 22 HEARING OFFICER SHEAN: All right.
- That'll be fine. We'll take a look at it when we
- 24 get it.
- MR. FREEMAN: Thank you.

1	HEARING OFFICER SHEAN: We appreciate
2	your calling in and speaking up.
3	Are there any other people who are on
4	the phone?
5	All right, we appreciate that very much
6	Thank you.
7	Our hearing is adjourned.
8	(Whereupon, at 2:55 p.m., the
9	evidentiary hearing was adjourned.)
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## CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Hearing; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 27th day of November, 2007.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345